

# Regional Transportation Authority Pension Plan

Actuarial Valuation Report as of January 1, 2023



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August 4, 2023

Board of Trustees  
Regional Transportation Authority Pension Plan  
Chicago, Illinois

Dear Trustees:

We are pleased to provide our formal annual Actuarial Valuation Report as of January 1, 2023 for the Regional Transportation Authority Pension Plan ("RTA Pension Plan"). The actuarial valuation was performed at the request of the Regional Transportation Authority ("RTA") and is intended for use by the RTA and those designated by the RTA. This report may be provided to parties other than the RTA only in its entirety and only with the permission of the RTA. GRS is not responsible for unauthorized use of this report.

The purposes of the actuarial valuation are to measure the Plan's funding progress as of the actuarial valuation date, to determine the recommended annual contribution of the RTA Pension Plan for the Plan Year commencing January 1, 2023 and ending on December 31, 2023 and to analyze plan experience during the prior year. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results associated with the benefits described in this report, for purposes other than those identified above, may be significantly different.

The contribution amount in this report is determined using the actuarial assumptions and methods disclosed in Section C of this report. This report includes risk metrics beginning on page A-5 but does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

The recommended annual contribution shown on page A-7 is best viewed as the minimum contribution that complies with the Board's funding policy. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Until the plan is fully funded, we encourage the plan sponsor to contribute in excess of the recommended annual contribution to the extent possible.

This actuarial valuation assumes the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our area of expertise and was not performed.

The findings in this report are based on data and other information through January 1, 2023. The actuarial valuation was based upon information furnished by the Regional Transportation Authority agencies and the Plan Administrator, Alliance Pension Consultants, LLC, concerning benefits provided by the Regional Transportation Authority Pension Plan, financial transactions, Plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data.

We are not responsible for the accuracy or completeness of the information provided by the Regional Transportation Authority agencies or Alliance Pension Consultants, LLC. As part of the actuarial valuation process, GRS updated service amounts for active members in accordance with the rules established with Alliance Pension Consultants, LLC.

This report was prepared using actuarial assumptions adopted by the Retirement Committee. All actuarial assumptions used in this report are reasonable for the purposes of this valuation.

Members who meet eligibility conditions may receive a lump sum benefit from the RTA Pension Plan in lieu of an annuity. The assumption basis used by the Plan Administrator to calculate lump sum payments is based on segment interest rates prescribed by the IRS and changes annually. Beginning with the 2013 actuarial valuation, the assumption basis used in the actuarial valuation to project future lump sum payments for members assumed to retire within the next five years is updated annually to reflect the actual segment interest rates and mortality table being used. All other actuarial assumptions and the actuarial cost method used in this actuarial valuation are the same as those used in the prior actuarial valuation and are set forth in Section C: Actuarial Valuation Procedures.

The most recent experience study covered the period from January 1, 2013 through January 1, 2018. We recommend that an updated experience study be conducted covering the period from January 1, 2018 through January 1, 2023 prior to the January 1, 2024 actuarial valuation.

Section B outlines the principal benefit provisions of the Plan. There have been no changes to the Plan provisions since the January 1, 2022 actuarial valuation.

To the best of our knowledge, the information contained in this report is accurate and fairly presents the actuarial position of the Regional Transportation Authority Pension Plan as of the actuarial valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation, and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled. We are relying on the GRS actuaries and Internal Software, Training, and Processes Team who developed and maintain the model.

Amy Williams, Sheryl L. Christensen and Joshua Murner are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

The signing actuaries are independent of the Plan sponsor.



We will be pleased to review this report with you at your convenience.

Respectfully submitted,

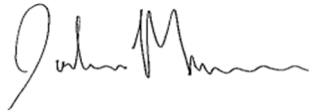
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## **SECTION A**

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### **ACTUARIAL VALUATION RESULTS**

# Comments on the Actuarial Valuation

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## Purpose and Data

At your request, we have performed the actuarial valuation of the Regional Transportation Authority Pension Plan as of January 1, 2023.

The primary purposes of this actuarial valuation are as follows:

- To determine the funding status of the RTA Pension Plan as of the actuarial valuation date; and
- To determine the recommended contribution for the current fiscal year.

Accounting information, as required under GASB Statement Number 67 (pension plan accounting) and GASB Statement Number 68 (employer accounting for pension plans), is shown in a separate report. GASB Statement Numbers 67 and 68 were first effective with the fiscal year ending December 31, 2014, and December 31, 2015, respectively.

We received employee, plan and financial data from the Regional Transportation Authority agencies and Alliance Pension Consultants, LLC. We performed certain checks for reasonableness and found most of the data to be complete and reliable for actuarial valuation purposes. As part of the actuarial valuation process, GRS updated service amounts for active members in accordance with the rules established with Alliance Pension Consultants, LLC.

A total of 1,142 active members were included in the actuarial valuation as of January 1, 2023. Between the 2022 and 2023 actuarial valuations, the number of active employees increased by 35 members, or 3.2 percent. The average annual actuarial valuation pay increased by 4.6 percent, from \$95,606 to \$100,015 between the 2022 and 2023 actuarial valuations. The number of benefit recipients increased from 969 to 1,002 (excluding 4 retirees in 2022 and 0 retirees in 2023 who will receive a lump sum after the valuation date), or 3.4 percent, since the last actuarial valuation. The average monthly benefit decreased by 0.4 percent, from \$1,729 to \$1,722.

Section B outlines the principal benefit provisions of the Plan. There have been no changes to the Plan provisions since the January 1, 2022 actuarial valuation.

## Actuarial Assumption and Method Changes

The actuarial assumptions and the actuarial cost method remain unchanged from the prior actuarial valuation as of January 1, 2022. Members who meet eligibility conditions may receive a lump sum benefit from the RTA Pension Plan in lieu of an annuity. The assumption basis used by the Plan Administrator to calculate lump sum payments is based on segment interest rates and mortality rates prescribed by the IRS and changes annually. Beginning with the 2013 actuarial valuation, the assumption basis used in the actuarial valuation to project future lump sum payments for members assumed to retire within the next five years is updated annually to reflect the mortality rates and actual segment interest rates being used.

The most recent experience study covered the period from January 1, 2013 through January 1, 2018. We recommend that an updated experience study be conducted covering the period from January 1, 2018 through January 1, 2023.



## Comments on the Actuarial Valuation (Continued)

### Gain/Loss Analysis

During the plan year ending December 31, 2022, the unfunded actuarial accrued liability (“UAAL”) increased from \$122,828,043 as of January 1, 2022 to \$130,250,702 as of January 1, 2023 which is an increase of \$7,422,659. The key factors contributing to the change in UAAL are summarized in the table below:

Source	Change in UAAL
<b>UAAL at January 1, 2022</b>	<b>\$ 122,828,043</b>
Normal Cost plus Interest on UAAL and Normal Cost	22,114,924
Recommended Contribution for 2022	(24,728,518)
Change Due to Additional Contribution in 2022	0
Change Due to Updated Assumptions and Methods <sup>1</sup>	(3,422,939)
Change Due to Changes in Benefit Provisions	0
(Gain) Loss on Assets <sup>2</sup>	7,237,760
Salary and Demographic (Gain) Loss	6,221,432
<b>UAAL at January 1, 2023</b>	<b>\$ 130,250,702</b>

<sup>1</sup> Includes the impact of updating lump sum conversion factors.

<sup>2</sup> Includes gains and losses on an actuarial value of assets basis.

### Plan Asset Return

On a market value basis, the RTA Pension Plan assets earned an investment return of approximately -12.5 percent during the plan year ending December 31, 2022. The actuarial value of assets earned an estimated 3.8 percent net rate of return and was assumed to earn 6.0 percent. The lower than expected return on assets was due to investment losses recognized for fiscal years ending 2018 and 2022, partially offset by the investment gains recognized for fiscal years ending 2019, 2020 and 2021.

### Statutory and Recommended Employer Contributions

The minimum employer contribution is defined in Chapter 40, Section 5/22-103 of the Illinois Compiled statutes. This section states:

1. An “under-funded pension Plan” is defined as a pension Plan which has a funded ratio of less than 90 percent at the last actuarial valuation.
2. An “under-funded pension Plan” shall contribute, in addition to amounts otherwise required, amounts sufficient to bring the funded ratio up to 90 percent over a maximum period of 50 years from January 1, 2009. (i.e., 90 percent funded by the end of fiscal year 2059).
3. The additional contributions shall be in substantially equal annual amounts over the funding period.





## Comments on the Actuarial Valuation (Continued)

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The pension Plan document defines the employers' funding policy as contributions at least equal to an amount determined advisable by the Plan's actuary to maintain the Plan on a sound actuarial basis.

The Plan was considered an "under-funded pension Plan" at the last actuarial valuation because the funded ratio was less than 90 percent. The funded ratio remains lower than 90 percent based on the current actuarial valuation. Beginning with the actuarial valuation as of January 1, 2015, the Board adopted a 30-year level-dollar closed-period amortization policy, meaning the amortization period began at 30 years at the actuarial valuation as of January 1, 2015, and decreases by one year each year thereafter. This contribution policy targets a funded ratio of 100 percent at the end of 30 years (i.e., 100 percent funded by the end of fiscal year 2045) and therefore exceeds the minimum employer contribution as defined in the statutes.

The recommended contribution for fiscal year 2023 of \$26,660,974, based on a 30-year closed-period, level-dollar amortization policy effective January 1, 2015, increased by \$1,932,456, or 7.8 percent, from the recommended contribution of \$24,728,518 for fiscal year 2022. The increase is due to the increase in the normal cost contribution (including the expected increase of 2.85 percent) and the increase in the unfunded liability due mostly to higher salary increases than expected and investment losses during fiscal year ending 2022. The recommended contribution for fiscal year 2023 of \$26,660,974 is expected to be contributed at the end of fiscal year 2023.

The actuarial value of assets is currently 109 percent of the market value of assets. There is \$30,412,788 in net asset losses currently being deferred that will be phased into the actuarial value of assets over the next four years. This will put upward pressure on recommended employer unfunded liability contribution, absent any future offsetting actuarial gains.

### Funded Ratio

The funded ratio measures the portion of the actuarial accrued liability (calculated based on the actuarial assumptions disclosed in this report) that is currently funded. The funded ratio is 73.3 percent based on actuarial value of assets and 67.1 percent based on market value of assets. The funded ratio is not appropriate for assessing the sufficiency of plan assets for any other purpose.

### GASB 67/68

A separate actuarial valuation report with calculations completed in accordance with the provisions of GASB Statement Nos. 67 and 68 has been issued.

### Other Observations

#### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the Plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the Plan earning 6.00 percent on the actuarial value of assets), it is expected that:



## Comments on the Actuarial Valuation (Concluded)

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1. The normal cost is projected to increase by 2.85 percent each year and the amortization payment is projected to remain level until the end of the amortization period. Gains and losses, including recognition of deferred gains and losses in the actuarial value of assets, will decrease or increase the contribution requirement;
2. The unfunded actuarial accrued liabilities will be fully amortized after 30 years from the fiscal year ending December 31, 2015 (December 31, 2045), which corresponds to the beginning of the closed amortization period established in the actuarial valuation as of January 1, 2015; and
3. The funded status of the plan will increase gradually towards a 100 percent funded ratio.

### Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

1. The measurement is inappropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligations; for example, transferring the liability to an unrelated third party in a free market type transaction.
2. The measurement is dependent upon the actuarial cost method which, in combination with the Plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100 percent is not synonymous with no required future contributions. If the funded status were 100 percent, the Plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
3. The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

# Risk Measures

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## Risks Associated with the Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment Risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability Mismatch** – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution Risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll or other relevant contribution base;
4. **Salary and Payroll Risk** – actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. **Longevity Risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
6. **Other Demographic Risks** – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

## Risk Measures (Concluded)

### PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	2019	2020	2021	2022	2023
Ratio of the Market Value of Assets to Total Payroll	2.62	2.91	3.33	3.54	2.87
Ratio of Actuarial Accrued Liability to Payroll	3.20	3.49	4.38	4.44	4.27
Ratio of Actives to Retirees and Beneficiaries	1.46	1.40	1.24	1.14	1.14
Ratio of Non-Investment Net Cash Flow to Market Value of Assets	-3.28%	-1.80%	-3.28%	-0.43%	-0.76%

### RATIO OF MARKET VALUE OF ASSETS TO PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5 percent different than assumed would equal 10 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

### RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100 percent is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time. The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2 percent other than assumed would equal 5 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

### RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

### RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

### ADDITIONAL RISK ASSESSMENT

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



## Summary of Actuarial Valuation Results

		January 1, 2022 Results	January 1, 2023 Results
<b>Membership Data</b>			
	Active Members	1,107	1,142
	Vested Terminated	447	458
	Deferred Beneficiaries	10	10
	Transfers	74	70
	Retirees <sup>1</sup>	842	868
	Beneficiaries	99	101
	QDRO (Alternate Payee)	32	33
	<b>TOTAL</b>	<b>2,611</b>	<b>2,682</b>
<b>Plan Liabilities</b>			
	Actuarial Accrued Liability:		
	Active Members	\$ 212,966,518	\$ 226,465,705
	Retirees and Beneficiaries <sup>1</sup>	227,957,073	230,631,135
	Deferred Vested	29,292,728	30,868,557
	<b>TOTAL</b>	<b>\$ 470,216,319</b>	<b>\$ 487,965,397</b>
	Actuarial Value of Assets at Valuation Date	\$ 347,388,276	\$ 357,714,695
	Unfunded (Overfunded) Actuarial Accrued Liability	\$ 122,828,043	\$ 130,250,702
	<b>Funded Position of Plan's Actuarial Accrued Liability <sup>2</sup></b>	73.9 %	73.3 %
<b>Recommended Annual Contribution Requirements</b>			
		Fiscal Year 2022	Fiscal Year 2023
	Annual Normal Cost as of Valuation Date	\$ 13,240,751	\$ 14,235,381
	Normal Cost Expense Load	669,854	712,007
	Interest on Normal Cost to End of Year <sup>3</sup>	834,636	896,843
	30-Year Level Dollar Amortization of Unfunded Actuarial Accrued Liability at End of Year <sup>4</sup>	9,983,277	10,816,743
	<b>Total Recommended Annual Contribution for the Current Plan Year</b>	<b>\$ 24,728,518</b>	<b>\$ 26,660,974</b>
	<b>Total Covered Payroll</b>	<b>\$ 105,835,620</b>	<b>\$ 114,216,593</b>
	<b>Recommended Annual Contribution (As a percentage of pay)</b>	<b>23.365%</b>	<b>23.342%</b>

<sup>1</sup> Includes four members as of January 1, 2022 and zero members as of January 1, 2023 who elected to receive a lump sum payment that is paid after the valuation date. The total lump sum payments of \$1,270,363 as of January 1, 2022 and \$0 as of January 1, 2023 are included in the retiree liabilities.

<sup>2</sup> Equals the ratio of the actuarial value of assets to the total actuarial accrued liability.

<sup>3</sup> Assumes the contribution will be made at the end of the current fiscal year.

<sup>4</sup> 23-year period as of January 1, 2022, and 22-year period as of January 1, 2023.



## Summary of Actuarial Valuation Results (Concluded)

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**Allocation of  
Recommended FY2023  
Annual Contribution  
Requirements**

	<b>2022 Pensionable Payroll<sup>1</sup></b>	<b>Allocation Percent</b>	<b>Allocated Recommended Annual Contribution Requirements for FY2023</b>
Metra	\$ 57,192,707	58.2%	\$ 15,516,687
Pace	32,837,670	33.4%	8,904,765
RTA	8,258,073	8.4%	2,239,522
<b>Total</b>	<b>\$ 98,288,450</b>	<b>100.0%</b>	<b>\$ 26,660,974</b>

**Allocation of  
Recommended FY2022  
Annual Contribution  
Requirements**

	<b>2021 Pensionable Payroll<sup>2</sup></b>	<b>Allocation Percent</b>	<b>Allocated Recommended Annual Contribution Requirements for FY2022</b>
Metra	\$ 54,647,019	58.4%	\$ 14,441,455
Pace	30,996,800	33.1%	8,185,139
RTA	7,902,802	8.5%	2,101,924
<b>Total</b>	<b>\$ 93,546,621</b>	<b>100.0%</b>	<b>\$ 24,728,518</b>

<sup>1</sup> 2022 pensionable payroll for members who were hired before January 1, 2022 and are still active as of January 1, 2023.

<sup>2</sup> 2021 pensionable payroll for members who were hired before January 1, 2021 and are still active as of January 1, 2022.

## Derivation of Experience (Gain)/Loss Year Ended January 1, 2023

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Actual experience will never (except by coincidence) coincide exactly with assumed experience. It is expected that gains and losses will cancel each other over a period of years, but year-to-year fluctuations are not uncommon. Detail on the derivation of the experience (gain) loss, along with a year-by-year comparative schedule, is shown below and on the next page.

1.	Unfunded Actuarial Accrued Liability at 01/01/2022	\$122,828,043
2.	Normal Cost and Expenses at 01/01/2022	13,910,605
3.	Interest on (1) and (2) to 01/01/2023 (at 6.00% per annum)	8,204,319
4.	Recommended Contribution for 2022 Plan Year	<u>24,728,518</u>
5.	Expected Unfunded Actuarial Accrued Liability at 01/01/2023 [(1) + (2) + (3) - (4)]	\$120,214,449
6.	Effect of Additional Contributions Made in FY 2022	\$ -
7.	Effect of Assumption Changes	\$ (3,422,939)
8.	Effect of Plan Provision Changes	\$ -
9.	Expected Unfunded Actuarial Accrued Liability at 01/01/2023 After Additional Contributions and Assumption and Plan Provision Changes [(5) + (6) + (7) + (8)]	\$116,791,510
10.	Actual Unfunded Actuarial Accrued Liability at 01/01/2023	\$130,250,702
11.	(Gain)/Loss at 01/01/2023 [(10) - (9)]	\$ 13,459,192

## Summary of Experience (Gain)/Loss Year Ended January 1, 2023

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Year Ending <u>December 31</u>	Experience (Gain) Loss as % of Beginning of Year <u>Accrued Liability <sup>1</sup></u>	Estimated Rate of Return on Market Value of <u>Assets</u>	Estimated Rate of Return on Actuarial Value <u>of Assets</u>
2013	(1.38)%	15.05 %	11.15 %
2014	0.93 %	1.92 %	8.08 %
2015	3.91 %	(4.84)%	4.58 %
2016	2.25 %	8.44 %	5.81 %
2017	1.36 %	16.17 %	7.22 %
2018	3.45 %	(6.27)%	4.19 %
2019	3.81 %	18.57 %	6.25 %
2020	(3.43)%	11.54 %	9.50 %
2021	1.01 %	12.52 %	9.19 %
2022	2.86 %	(12.54)%	3.84 %
5-Year Average	1.50 %	4.06 %	6.57 %
10-Year Average	1.45 %	5.54 %	6.96 %

<sup>1</sup> Experience gains and losses are net of changes due to additional contributions and changes in assumptions and plan provisions.



## Analysis of Actuarial Gains and Losses

Attributable to:	(Gains) Losses during the Year				
	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
Assets <sup>1</sup>	\$ 9,224,488	\$ 3,541,249	\$ (5,768,227)	\$ (9,821,293)	\$ 7,237,760
New Actives	598,278	1,381,375	409,266	2,189,687	2,177,432
Salary Changes	232,997	1,127,340	(5,397,726)	10,407,196	5,598,863
Active Member Data Changes <sup>2</sup>	(32,277)	3,599,560	68,641	577,789	6,618
New Retirees from Deferred Vested	(96,795)	(11,286)	301,013	252,135	269,851
Termination Experience	89,961	374,503	(85,639)	(315,000)	(221,723)
Benefit Recipient Mortality Experience	Not Available	1,077,431	328,094	(377,749)	(280,000)
Other Demographic Experience <sup>3</sup>	1,020,472	1,504,389	(2,715,476)	1,535,314	(1,329,609)
Composite Actuarial (Gain) Loss	\$ 11,037,124	\$ 12,594,561	\$ (12,860,054)	\$ 4,448,079	\$ 13,459,192
	Additional (Decreases) Increases in Unfunded Liability				
Expected Change in Unfunded Liability	\$ (382,327)	\$ (521,126)	\$ (1,034,205)	\$ (2,384,107)	\$ (2,613,594)
Additional Contributions	(1,300,000)	(1,300,000)	(1,300,000)	-	-
Changes in Actuarial Assumptions <sup>4</sup>	(1,579,446)	20,926,521	66,041,058	(385,744)	(3,422,939)
Changes in Plan Provisions	-	-	-	-	-
Total Additional Changes	\$ (3,261,773)	\$ 19,105,395	\$ 63,706,853	\$ (2,769,851)	\$ (6,036,533)
Total Change in Unfunded Liability	\$ 7,775,351	\$ 31,699,956	\$ 50,846,799	\$ 1,678,228	\$ 7,422,659

<sup>1</sup> Includes gains and losses on an actuarial value of assets basis.

<sup>2</sup> Includes gains and losses based on service changes other than one year for continuing actives.

<sup>3</sup> Includes net impact of deviations from assumptions due to death, transfer, retirement, disability, lump sum conversions and miscellaneous data changes.

<sup>4</sup> Includes annual impact of updating lump sum conversion factors.



## Statement of Changes in Net Plan Position as of December 31, 2021 and December 31, 2022

	<u>December 31, 2021</u>	<u>December 31, 2022</u>
<b>Net Plan Position Available for Benefits - Beginning of Year</b>	\$ 336,210,141	\$ 375,119,339
<b>Additions</b>		
Investment Gain		
Net (depreciation) appreciation in fair value of investments	37,846,787	(49,083,268)
Interest and dividends	3,436,594	4,485,386
Total investment (loss) return	41,283,381	(44,597,882)
Less investment expenses		
Investment managers	771,744	735,488
Trust fees	5,500	9,160
Investment advisor	100,000	100,000
Total investment expenses	877,244	844,648
Net investment loss (gain)	40,406,137	(45,442,530)
Contributions		
METRA pension contributions	\$ 13,106,467	\$ 14,441,455
PACE pension contributions	8,586,995	8,185,139
RTA pension contributions	2,093,229	2,101,924
Total contributions	23,786,691	24,728,518
<b>Total Additions</b>	\$ 64,192,828	\$ (20,714,012)
<b>Deductions</b>		
Benefit Payments	\$ 24,792,447	\$ 26,455,036
Administrative Expenses	491,183	648,384
<b>Total Deductions</b>	\$ 25,283,630	\$ 27,103,420
<b>Net Increase in Net Assets Available for Benefits</b>	\$ 38,909,198	\$ (47,817,432)
<b>Net Plan Position for Benefits - End of Year</b>	\$ 375,119,339	\$ 327,301,907

*Numbers may not add due to rounding.*



## Statement of Plan Net Position as of December 31, 2021 and December 31, 2022

	Fiscal Year Ending	
	December 31, 2021	December 31, 2022
<b>Assets:</b>		
Cash and Cash Equivalents	\$ 10,012,466	\$ 4,542,180
Investments, at Fair Value		
Corporate Fixed Income Mutual Fund	59,157,197	53,635,598
Common Stocks	42,235,562	31,888,573
Real Estate Funds	28,588,596	32,019,983
Private Equity Funds	22,589,648	21,907,068
Commingled funds	218,489,167	183,413,168
Total Investments	371,060,170	322,864,390
Receivables:		
Accrued Interest	\$ 15	\$ 15,360
Accrued Dividends	11,761	8,398
Pending Investment Sales/Other	4,124	23,692
Total Receivables	15,900	47,450
Total Assets	\$ 381,088,536	\$ 327,454,020
<b>Liabilities:</b>		
Accrued Expense	\$ 536,309	\$ 152,113
Unearned Employer Contributions	5,423,366	-
Pending Investment Purchases	9,522	-
Total Liabilities	\$ 5,969,197	\$ 152,113
<b>Plan Net Position - Available for Benefits</b>	<b>\$ 375,119,339</b>	<b>\$ 327,301,907</b>

*Numbers may not add due to rounding.*



## Development of Actuarial Value of Assets

	2021	2022	2023	2024	2025	2026
Beginning of Year:						
(1) Market Value of Assets	\$336,210,141	\$375,119,339				
(2) Actuarial Value of Assets	320,673,904	347,388,276				
End of Year:						
(3) Market Value of Assets	375,119,339	327,301,907				
(4a) Contributions	23,786,691	24,728,518				
(4b) Net Disbursements	25,383,630	27,203,420				
(5) Total Investment Income						
=(3)-(1)-(4a)+(4b)	40,506,137	(45,342,530)				
(6) Projected Rate of Return	6.00%	6.00%				
(7) Projected Investment Income						
=(1)x(6)-([1+(6)] <sup>5</sup> -1)x(4b)	19,422,192	21,702,945				
(8) Asset Adjustment	0	0				
(9) Investment Income in Excess of Projected Income	21,083,945	(67,045,475)				
(10) Excess Investment Income Recognized						
This Year (5-year recognition)						
(10a) From This Year	4,216,789	(13,409,095)				
(10b) From One Year Ago	2,405,466	4,216,789	\$ (13,409,095)			
(10c) From Two Years Ago	5,762,291	2,405,466	4,216,789	\$ (13,409,095)		
(10d) From Three Years Ago	(7,877,073)	5,762,291	2,405,466	4,216,789	\$ (13,409,095)	
(10e) From Four Years Ago	4,381,646	(7,877,075)	5,762,293	2,405,466	4,216,789	\$ (13,409,095)
(10f) Total Recognized Investment Gain/(Loss)	8,889,119	(8,901,624)	(1,024,547)	(6,786,840)	(9,192,306)	(13,409,095)
(11) Change in Actuarial Value of Assets						
=(4a)-(4b)+(7)+(8)+(10f)	26,714,372	10,326,419				
End of Year:						
<b>(3) Market Value of Assets</b>	<b>375,119,339</b>	<b>327,301,907</b>				
(12) Preliminary Actuarial Value of Assets = (2)+(11)	347,388,276	357,714,695				
(12a) Upper Corridor Limit 120% x (3)	450,143,207	392,762,288				
(12b) Lower Corridor Limit 80% x (3)	300,095,471	261,841,526				
(13) Adjustment to Remain within 20% Corridor	0	0				
<b>(14) Final Actuarial Value of Assets as of 12/31</b>	<b>347,388,276</b>	<b>357,714,695</b>				
(15) Difference Between Market & Actuarial Values	27,731,063	(30,412,788)				
(16) Market Value Rate of Return	12.52%	(12.54)%				
(17) Actuarial Value Rate of Return	9.19%	3.84%				
(18) Ratio of Actuarial Value to Market Value	93%	109%				

*Disbursements include investment advisor fees.*



## **SECTION B**

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### **BENEFIT PROVISIONS AND ACTUARIAL VALUATION DATA**

## Brief Summary of Plan Provisions as of January 1, 2023

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Following is a summary of the major Plan provisions used in the actuarial valuation. The Regional Transportation Authority is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the Plan provisions shown below are not accurate and complete, the actuarial valuation results may differ significantly from those shown in this report and may require a revision of this report. Moreover, these Plan provisions may be susceptible to different interpretations, each of which could be reasonable, and the different interpretations could lead to different actuarial valuation results.

***Effective Date and Plan Year***

The RTA Pension Plan became effective July 1, 1976, and was amended and restated effective June 1, 1984, January 1, 1987 and January 1, 1996. The Plan year is the calendar year.

***Most Recent Amendment***

The RTA Pension Plan was most recently amended and restated effective July 1, 2016.

***Plan Year***

The Plan year prior to July 1, 1984 was the 12-month period commencing each July 1. There was a Short Plan Year from July 1, 1984 to December 31, 1984. Thereafter, the Plan year is the calendar year.

***Employees Eligible to Participate***

Each employee on and after July 1, 1976 who commences employment with the Authority or an Affiliate Employer becomes a participant as of the later of July 1, 1976, and the first day of the month coincident with or next following the date of his commencement of employment with the Authority. Effective January 1, 1987, directors may participate if an irrevocable election is filed with the Committee. Special provisions apply to certain PACE employees who entered the Plan in 1985 and certain METRA employees who entered the Plan in 1987.

***Employee Contributions***

Employee contributions are neither required nor allowed by the RTA Pension Plan.

***Normal Retirement Date***

First day of the calendar month coincident with or next following a participant's 65<sup>th</sup> birthday.

***Early Retirement Date***

An employee may retire early if he has attained age 55 and has completed 10 years of Vesting Service.

***Disability Retirement Date***

A participant who becomes disabled may commence receiving a disability income on the later of (1) his Normal Retirement date and (2) the cessation of long-term disability benefits under the RTA Pension Plan.



# Brief Summary of Plan Provisions as of January 1, 2023

## (Continued)

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### ***Compensation***

The amounts actually paid as base salary to salaried employees and the amounts actually paid as regular, hourly wages (excluding overtime or shift differential pay) to non-salaried employees, including, at the time of deferral, amount deferred at the election of a Participant while an Employee under a cafeteria Plan, 401(k) qualified cash or deferred arrangement or eligible deferred compensation Plan maintained by an Employer, which are excludable from such Participant's taxable income under Section 125, 132(f), 402 or 457 of the Code.

### ***Average Annual Compensation***

The average of the annual compensation received by the participant in the three completed Plan years, whether consecutive or not, of his Continuous Service in which he receives the highest rates of compensation.

### ***Service Considered***

"Continuous Service," with respect to the period prior to July 1, 1976, is the total number of months of the employee's uninterrupted service with the Authority. If an employee is not employed by the Authority during all months in a plan year after July 1, 1976, and does not complete 1,000 hours of service, the employee is credited with one month of Continuous Service for each 83 hours of service completed during that Plan Year. If the employee completes 1,000 hours of service during any Plan year after July 1, 1976, the employee will be credited with 12 months of service for that year, with the exception of the Short Plan Year. During the Short Plan Year commencing July 1, 1984, and ending December 31, 1984, an employee is credited with one month of Continuous Service for each month in which the employee has 83 hours of service.

For purposes of determining Continuous Service for vesting and eligibility for early retirement, service credited for the Short Plan Year is 12 months.

"Credited Service" is the sum of a participant's "Continuous Service" and any "Prior Service Credit" to which he is entitled. This latter term applies to employees who commenced employment prior to June 2, 1984, and also were employed on a full-time basis prior to their current employment with the Authority by either 1. or 2. as follows:

1. The United States, any state, or any political subdivision of any State, or any agency created under an interstate contract approved by the Congress of the United States.



## Brief Summary of Plan Provisions as of January 1, 2023 (Continued)

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2. Any entity which, at any time during such Employee's employment with such entity, provided public transportation or freight services by bus or rail in the United States.

The Prior Service Credit is then equal to 4% of the service under the prior Plan for each month of continuous service with the Authority which is in excess of 23 months, subject to a maximum credit of 100% of such prior service. Thus, the full credit is granted after 48 months (four years) of employment with the Authority.

All Prior Service Credits were fully accrued at the actuarial valuation date.

### ***Rule of 85***

Unreduced early retirement is available to participants between ages 55 and 65 if the Rule of 85 is satisfied. The Rule of 85 is satisfied if a participant's vesting service plus age at retirement is greater than or equal to 85 years.

### ***Normal Retirement Benefit***

A participant who retires at or after his Normal Retirement Date will receive an annual retirement income equal to the product of 1. and 2. below:

1. Final Average Annual Compensation
2. 1.75% times Credited Service (max 70%)

Thus, the maximum Credited Service is 40 years.

### ***Early Retirement Benefit***

A participant who retires at an Early Retirement Date will receive at his Normal Retirement Date an annual retirement income equal to the benefit described in the immediately preceding section. In lieu of the above benefit, a participant may elect to receive a reduced amount of retirement income commencing on the first day of any month between his Early and Normal Retirement Dates. The reduction will be 2.0% per year for each year that his payment commencement date precedes his Normal Retirement Date. Unreduced early retirement is available to participants between age 55 and 65 if the Rule of 85 is satisfied.



## Brief Summary of Plan Provisions as of January 1, 2023 (Continued)

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### ***Deferred Vested Benefit***

A participant who terminates employment after completion of five years of Credited Service will be entitled to an accrued benefit commencing at the participant's Normal Retirement Date. A participant who terminates employment after completion of 10 years of Credited Service can elect reduced early retirement at age 55.

### ***Disability Benefit***

A disabled participant who is eligible to commence normal retirement benefits is entitled to an amount determined as if Continuous Service continued until the Normal Retirement Date. Compensation is assumed to continue unchanged from the last calendar year worked.

### ***Death Benefit (with Surviving Spouse)***

If an active or inactive participant dies prior to the Retirement Date after completion of at least five years of service and is not eligible for the Rule of 85 and is survived by a spouse to whom the participant has been married for at least one year, the surviving spouse will receive a monthly benefit equal to 50% of the amount of pension which would have been payable to the participant if his Retirement Date had occurred on the participant's date of death and the participant had elected a Joint and Survivor Pension.

1. If the participant died after completion of 10 years of service
  - a) If the employee was age 55 or older at death, the benefit will commence to the spouse immediately.
  - b) If the employee was less than age 55 at death, the benefit will commence on the date that employee would have attained age 55.
2. If the participant died after completion of five years of service but less than 10 years
  - a) The benefit will commence on the date the employee would have been eligible for Normal Retirement.

If an active participant dies after the participant's Normal Retirement Date or is Eligible for the Rule of 85 at the time of death, the Eligible Spouse will receive a monthly benefit payable immediately based on a 100% Joint and Survivor Pension. In lieu of this survivor benefit, the surviving spouse may elect instead to receive a lump sum distribution equal to the lump sum amount the participant would have been entitled to upon the date of the participant's death.



# Brief Summary of Plan Provisions as of January 1, 2023 (Continued)

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## **Death Benefit**

### ***(without Surviving Spouse)***

If an active or inactive participant dies prior to the participant's Retirement Date and is not survived by a spouse, dependent children under age 26 will receive monthly benefits payable until age 26 that are actuarially equivalent to the Single Life Annuity to which the participant would otherwise be entitled.

## **Normal Form and Optional Forms of Retirement Benefits**

The normal annuity form for single participant is a single life annuity. The normal annuity form for married participants is a reduced 50% Joint and Survivor annuity. Other available options are a 10-year certain annuity, a joint and survivor annuity with or without a pop-up or any other option offered by the Committee. The lump-sum option is available to participants who retire on or after their Normal Retirement Date and who have earned service credit prior to January 1, 2011.

## **Actuarial Equivalence**

Optional payments forms are converted from a single life annuity according to actuarial factors based on the following:

### **Mortality**

1. Participants – the 94 GAR Blended mortality table (no rating of ages)
2. Beneficiaries – the 94 GAR Blended mortality table (age rated down two years)
3. Lump-sum payment – applicable mortality table under the Pension Protection Act

### **Interest**

1. Optional annuity forms – 6.0%
2. Lump-sum payments – applicable November segmented interest rates under the Pension Protection Act with five-year phase-in.

In no event will the lump sum paid be less than the lump sum amount determined using the interest rate and mortality assumptions for optional annuity forms.



## Brief Summary of Plan Provisions as of January 1, 2023 (Concluded)

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***Prior Benefit Offset***

Amounts payable from the RTA Pension Plan are offset by the percent of the Prior Service Credit attributed to the benefit payable under the current Plan multiplied by the sum of all prior benefits.

***Changes Since Prior Actuarial Valuation***

There have been no changes in Plan provisions since the prior actuarial valuation.

## Summary of Changes in Participant Status January 1, 2023

	Actives <sup>1</sup>	Deferred Vested <sup>2</sup>	Deferred Beneficiaries <sup>2</sup>	Transfers <sup>2</sup>	Retirees <sup>3</sup>	Beneficiaries (Alternate Payees)	QDRO	Total
METRA Participants at 01/01/2022	592	173	2	67	445	54	23	1,356
PACE Participants at 01/01/2022	426	194	5	6	273	32	7	943
RTA Participants at 01/01/2022	<u>89</u>	<u>80</u>	<u>3</u>	<u>1</u>	<u>124</u>	<u>13</u>	<u>2</u>	<u>312</u>
Total Participants at 01/01/2022	1,107	447	10	74	842	99	32	2,611
New Entrants and Rehires	133	(2)		(5)				126
Non-Vested Terminations	(28)							(28)
Vested Terminations	(29)	29						
Transfers	(5)			5				
Retirement	(27)	(16)		(3)	46			
Lump Sum Retirement	(6)			(1)	(4)			(11)
Death with Beneficiary	(1)				(4)	5		
Death without Beneficiary	(2)	(1)			(12)	(3)		(18)
Benefit Terminations								
Adjustments		1					1	2
METRA Participants at 01/01/2023	608	183	2	63	455	55	23	1,389
PACE Participants at 01/01/2023	434	197	5	6	286	33	8	969
RTA Participants at 01/01/2023	<u>100</u>	<u>78</u>	<u>3</u>	<u>1</u>	<u>127</u>	<u>13</u>	<u>2</u>	<u>324</u>
Participants at 01/01/2023	1,142	458	10	70	868	101	33	2,682

<sup>1</sup> Includes 2 disabled members as of January 1, 2022 and includes 3 disabled members as of January 1, 2023.

<sup>2</sup> Valued as deferred vested members.

<sup>3</sup> Includes 4 participants as of January 1, 2022 and 0 participants as of January 1, 2023 receiving lump sum payments in the upcoming year.



## Active Members as of January 1, 2023 By Attained Age and Years of Benefit Service

Attained Age	Under 5	5-9	10-14	15-19	20-24	25-29	30-34	35 and Over	Totals	Valuation Payroll
Under 25	5	-	-	-	-	-	-	-	5	\$ 315,033
25-29	36	14	-	-	-	-	-	-	50	3,534,723
30-34	42	40	5	-	-	-	-	-	87	7,180,235
35-39	57	43	24	10	-	-	-	-	134	12,792,600
40-44	47	58	25	12	5	-	-	-	147	15,208,851
45-49	52	41	19	17	10	3	-	-	142	14,322,789
50-54	39	51	30	31	19	11	2	-	183	19,238,218
55-59	47	48	28	20	27	9	9	3	191	21,000,246
60-64	17	40	20	22	18	16	9	2	144	14,900,618
65-69	2	17	9	5	4	-	1	3	41	4,211,291
70-74	-	-	-	2	9	-	1	-	12	1,159,197
75 and Over	-	-	-	3	-	2	1	-	6	352,792
<b>Total</b>	<b>344</b>	<b>352</b>	<b>160</b>	<b>122</b>	<b>92</b>	<b>41</b>	<b>23</b>	<b>8</b>	<b>1,142</b>	<b>\$ 114,216,593</b>

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

	<u>Current Valuation</u>	<u>Previous Valuation</u>
Average Age:	49.0 years	49.0 years
Average Benefit Service:	9.9 years	9.9 years
Vesting Service:	12.0 years	12.2 years
Average Annual Pay:	\$100,015	\$95,606
Metra:	\$109,317	\$105,052
Pace:	\$86,926	\$81,809
RTA:	\$100,263	\$98,815
Vested Participants:	849	847
Nonvested Participants:	293	260

369 active members will be eligible for a lump sum benefit at their Normal Retirement Date.



## Deferred Vested Members as of January 1, 2023

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Deferred Vested Members <sup>1</sup>		
<u>Age Group</u>	<u>Number</u>	<u>Total Monthly Pension<sup>3</sup></u>
Under 25	0	\$ -
25-29	4	2,446
30-34	22	12,524
35-39	55	31,930
40-44	57	32,679
45-49	58	50,293
50-54	86	61,591
55-59	101	72,140
60-64	100	57,455
65+	55	28,694
Total	538	\$ 349,752

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

	<u>Current Valuation</u>	<u>Previous Valuation<sup>2</sup></u>
Total Count:	538	531
Average Age:	52.8	52.7
Average Monthly Benefit:	\$650	\$635

<sup>1</sup> Includes 458 deferred vested members, 10 deferred beneficiaries and 70 transfers.

<sup>2</sup> Includes 447 deferred vested members, 10 deferred beneficiaries and 74 transfers.

<sup>3</sup> If at least 10 years of service, calculated based on a commencement age of the later of age 60 and the current age and an actuarial reduction applied to the benefit. If less than 10 years of service, calculated based on a commencement age of the later of age 65 and the current age.

## Members in Pay Status as of January 1, 2023

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Members Currently in Pay Status <sup>1</sup>		
<u>Age Group</u> <sup>3</sup>	<u>Number</u>	<u>Total Monthly Pension</u>
Under 55	2	\$ 536
55-59	28	39,677
60-64	118	288,146
65-69	256	476,477
70-74	286	533,183
75-79	174	248,520
80-84	81	84,804
85-89	42	41,277
90+	15	12,801
Unknown	0	-
Total	1,002	\$ 1,725,421

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

	<u>Current Valuation</u>	<u>Previous Valuation</u> <sup>2</sup>
Total Count:	1,002	969
Average Age:	72.1	71.6
Average Monthly Benefit:	\$1,722	\$1,729

<sup>1</sup> Includes 868 retirees, 101 beneficiaries and 33 alternate payees (from QDRO). Excludes 0 members receiving a lump sum payment in the upcoming year.

<sup>2</sup> Includes 838 retirees, 99 beneficiaries and 32 alternate payees (from QDRO). Excludes 4 members receiving a lump sum payment in the upcoming year.

<sup>3</sup> For beneficiaries that are receiving a certain only benefit, age is calculated based on the retiree's date of birth.

## **SECTION C**

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### **ACTUARIAL VALUATION PROCEDURES**



# Actuarial Cost Method

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**Normal cost and the allocation of benefit values** between service rendered before and after the actuarial valuation date was determined using the **Entry Age Normal actuarial cost method** having the following characteristics:

- The normal cost for each individual active member equals a level percentage of an individual's covered payroll (sometimes level dollar). If this rate is contributed from the date of hire (entry age) to the date of retirement, the amount would accumulate to the present value of projected benefits at retirement; and
- The actuarial accrued liability for each individual active member equals the accrual of normal costs that are expected to have been paid in the past. The actuarial accrued liability for retired and inactive members equals the present value of benefits.

**Financing of Unfunded Actuarial Accrued Liabilities.** The unfunded actuarial accrued liability is amortized using a level-dollar 30-year amortization over a closed period beginning January 1, 2015. 22 years remain as of January 1, 2023.

**Actuarial Value of Pension Plan Assets.** The asset value is the actuarial value of assets which is calculated by recognizing 20% of the investment gain or loss (the difference between the actual investment return and the expected investment return, which is 7.75% beginning January 1, 2012, 7.50% beginning January 1, 2015, and 6.00% beginning January 1, 2021) on the market value of assets for each of the five following fiscal years. The actuarial value of assets is subject to a 20% corridor around market value of assets.

## Actuarial Assumptions in the Actuarial Valuation Process

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The contribution and benefit values of the Plan are calculated by applying actuarial assumptions to the benefit provisions and census information furnished, using the actuarial cost method described on the previous page.

The principal areas of financial risk which require assumptions about future experiences are:

- Long-term rates of investment return to be generated by the assets of the RTA Pension Plan;
- Patterns of pay increases to members;
- Rates of mortality among members, retirees and beneficiaries;
- Rates of withdrawal of active members;
- Rates of disability among members; and
- The age patterns of actual retirement.

In an actuarial valuation, the monetary effect of each actuarial assumption is calculated for as long as a present covered person survives; a period of time which can be as long as a century.

Actual experience of the Plan will not coincide exactly with assumed experience. Each actuarial valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments (usually small) to the computed contribution rate.

## Actuarial Valuation Assumptions

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Most of the actuarial assumptions were first adopted by the Retirement Committee for use with the actuarial valuation as of January 1, 2020, and were based on the experience study covering the period January 1, 2013, through January 1, 2018.

**The assumed rate of price inflation** was 2.50 percent. This assumption is not used directly in the actuarial valuation. However, the price inflation assumption underlies all of the other economic assumptions (investment return, salary increase and payroll growth assumption).

**The assumed rate of investment return** used was 6.00 percent, net of investment expenses, annually. This assumption was updated with the actuarial valuation as of January 1, 2021.

**The rates of annual salary increase** used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

Salary Increases	
Age	Rate
Under 25	8.60%
25-29	7.85%
30-34	6.10%
35-39	5.35%
40-44	4.85%
45-49	4.60%
50-54	4.35%
55-59	4.10%
60-64	3.85%
65-69	3.60%
70+	2.85%

## Actuarial Valuation Assumptions (Continued)

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The mortality tables used to measure retirement mortality were the Pub-2010 (General Employees) Employee Mortality table for pre-retirement mortality and the Pub-2010 (General Employees) Healthy Retiree Mortality table for post-retirement mortality, sex-distinct, with mortality improvement projected from 2010 using projection scale MP-2018. These mortality assumptions are used to measure (1) the probabilities of members dying before retirement and (2) the probabilities of each benefit payment being made after retirement. The illustrative future life expectancies are based on post-retirement mortality rates.

Age	Future Life Expectancy in 2023		Future Life Expectancy in 2033	
	Male	Female	Male	Female
55	31.05	33.91	31.95	34.76
60	26.30	29.02	27.17	29.83
65	21.76	24.25	22.57	25.02
70	17.47	19.67	18.20	20.38
75	13.50	15.39	14.15	16.04
80	10.00	11.52	10.55	12.10
85	7.11	8.24	7.56	8.72
90	4.96	5.73	5.29	6.08

## Actuarial Valuation Assumptions (Continued)

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**Rates of separation from active membership** are represented by the following table (rates do not apply to members eligible to retire and do not include separation on account of death or disability). This assumption measures the probabilities of members terminating employment.

<b>Employee Withdrawal Rate (5 or more years of service)</b>			
<b>Male</b>		<b>Female</b>	
<b>Age</b>	<b>Rate</b>	<b>Age</b>	<b>Rate</b>
Under 30	8.00%	Under 30	8.00%
31	7.50%	31	8.00%
32	7.00%	32	8.00%
33	6.50%	33	8.00%
34	6.00%	34	8.00%
35	5.50%	35	7.50%
36	5.25%	36	7.25%
37	5.00%	37	7.00%
38	4.75%	38	6.75%
39	4.50%	39	6.50%
40	4.00%	40	6.00%
41	3.75%	41	5.75%
42	3.50%	42	5.50%
43	3.25%	43	5.25%
44	3.00%	44	5.00%
45	2.75%	45	4.75%
46	2.50%	46	4.50%
47	2.25%	47	4.25%
48	2.00%	48	4.00%
49	2.00%	49	4.00%
50+	2.00%	50+	3.00%

The following service-based rates are used instead of the age-based withdrawal rates shown above for the first four years of service.

<b>Years of Service</b>	<b>Male</b>	<b>Female</b>
1	14.0%	12.0%
2	10.0%	10.0%
3	10.0%	10.0%
4	8.0%	8.0%

Members who terminate service with at least 10 years of service are assumed to commence benefits at age 60. Vested terminated members with less than 10 years of service are assumed to commence benefits at age 65.



## Actuarial Valuation Assumptions (Continued)

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Rates of disability were as follows:

Employee Disablement Rate		
Age	Males	Females
20	0.007%	0.008%
25	0.010%	0.012%
30	0.012%	0.020%
35	0.017%	0.034%
40	0.029%	0.053%
45	0.051%	0.081%
50	0.090%	0.133%
55	0.181%	0.238%
60	0.314%	0.290%

Rates of retirement for members eligible to retire during the next year were as follows:

Age	Reduced Benefit Rates	Unreduced Benefit Rates	Age	Unreduced Benefit Rates
55	2.0 %	5.0 %	65	30.0 %
56	2.0	5.0	66	30.0
57	2.0	5.0	67	30.0
58	2.0	5.0	68	30.0
59	5.0	5.0	69	30.0
60	10.0	20.0	70	30.0
61	10.0	18.0	71	35.0
62	10.0	18.0	72	35.0
63	5.0	18.0	73	35.0
64	5.0	18.0	74	35.0
			75+	100.0

**Marital Status:** It is assumed that 65% of males and 45% of females have an eligible spouse. The male spouse is assumed to be three years older than the female spouse.

**Dependent Assumptions:** The following assumptions are made for the dependent preretirement death benefit:

- 5% of males and 10% of females will have dependent children eligible;
- The youngest child of an eligible employee is 35 years younger than the employee; and
- Members younger than age 25 do not have children.



## Actuarial Valuation Assumptions (Continued)

- Form of Payment:** 45% of lump sum eligible retirees were assumed to elect the lump sum form of payment. A load of -1.5 percent is applied to active member liabilities to account for the difference in assumptions used to calculate optional forms of payment and the assumptions used in the actuarial valuation to calculate liabilities.
- 70% of male and 35% of female future retirees are assumed to elect a joint and survivor benefit.
- Benefit Service:** Exact fractional years of service are used to determine the amount of benefit payable.
- Decrement Timing:** All decrements are assumed to occur mid-year.
- Decrement Operation:** Turnover decrements do not operate after the member reaches retirement eligibility.
- Eligibility Testing:** Eligibility for benefits is determined based upon the age nearest birthday and service on the date the decrement is assumed to occur.
- Pay Increase Timing:** End of (fiscal) year.
- Expenses:** Expenses added to the Normal Cost were assumed to be 105 percent of the average actual administrative expenses over the past three years.

Fiscal Year End	Administrative Expense	Investment Advisor Expenses	Total Actual Expenses	Assumed Expenses in Following Fiscal Year
2022	\$ 648,384	\$ 100,000	\$ 748,384	\$ 712,007
2021	491,183	100,000	591,183	
2020	597,240	97,500	694,740	

**Service for Continuing  
Actives:**

All members active last year and this year who worked more than 1,000 hours earned a full year of service.

For members hired during 2022, service was credited as follows:

- Hired before 8/14/2022 – 12 months
- Hired on or after 8/14/2022 and before 9/18/2022 – 4 months
- Hired on or after 9/18/2022 and before 10/18/2022 – 3 months
- Hired on or after 10/18/2022 and before 11/18/2022 – 2 months
- Hired on or after 11/18/2022 and before 12/18/2022 – 1 month
- Hired on or after 12/18/2022 – 0 months



# Actuarial Valuation Assumptions (Concluded)

## Data Adjustments:

### Pay Adjustments

For active or disabled members whose pay rate as of January 1, 2023, was zero or was not provided, we used the most recent pay rate available in the pension administration data.

### Benefit Adjustments

Based on information from the administrator, the monthly benefit provided in the census data is the amount payable to the member at actual benefit commencement (for members receiving benefits) and normal retirement age for deferred vested members and transfers.

Beneficiary benefits are calculated by multiplying the monthly benefit in the data by the joint and survivor benefit percentage (if applicable).

Deferred vested member benefits are calculated by multiplying the monthly benefit in the data by the applicable early retirement reduction factor if the benefit is assumed to commence prior to the normal retirement age of 65.

## Lump Sum Conversion

### Factors:

The annual lump sum conversion factors are based on the November segment rates and the applicable mortality table under the Pension Protection Act.

For actuarial valuation purposes only, the lump sum conversion factors used are based on:

1. The segment rates from the November preceding the actuarial valuation for projected lump sum retirements within five years of the actuarial valuation date (and are updated annually in the actuarial valuation).
2. Assumed segment rates for projected lump sum retirements more than five years after the actuarial valuation date (rates are only updated periodically after experience studies).
3. The current applicable mortality assumption under the Pension Protection Act is used.

<u>Assumed Rates</u>	<u>Assumed Retirements within 5 Years</u>	<u>Assumed Retirements after 5 Years</u>
First Segment	5.09%	3.00%
Second Segment	5.60%	4.90%
Third Segment	5.41%	5.70%

### Change in Assumptions:

The lump sum conversion factors are updated annually. There have been no other changes in actuarial assumptions since the previous actuarial valuation as of January 1, 2022.





## **SECTION D**

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### **HISTORICAL PLAN TRENDS**

## Funded Ratio History

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (b)	Unfunded AAL (UAAL) (b – a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Payroll [(b – a)/c]
1/1/2014	\$ 180,317,254	\$ 233,751,698	\$ 53,434,444	77.1 %	\$ 74,809,822	71.4 %
1/1/2015	196,142,829	270,324,403	74,181,574	72.6	83,485,618	88.9
1/1/2016	265,692,481	286,457,946	20,765,465	92.8	88,663,051	23.4
1/1/2017	275,792,027	302,074,097	26,282,070	91.3	93,950,500	28.0
1/1/2018	289,367,890	320,195,599	30,827,709	90.4	100,053,769	30.8
1/1/2019	292,178,756	330,781,816	38,603,060	88.3	103,276,538	37.4
1/1/2020	304,202,856	374,505,872	70,303,016	81.2	107,441,009	65.4
1/1/2021	320,673,904	441,823,719	121,149,815	72.6	100,986,030	120.0
1/1/2022	347,388,276	470,216,319	122,828,043	73.9	105,835,620	116.1
1/1/2023	357,714,695	487,965,397	130,250,702	73.3	114,216,593	114.0



## Employer Contribution History

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Fiscal Year Ended	Recommended Annual Contribution (a)	Total Employer Contribution (b)	Excess/ (Deficit) (c)	Percentage Contributed (b / a)
12/31/2014	\$ 13,689,196	\$ 13,689,196	\$ -	100.0 %
12/31/2015	13,598,896	77,095,000	63,496,104	566.9
12/31/2016	9,534,166	10,834,166	1,300,000	113.6
12/31/2017	10,581,706	11,881,706	1,300,000	112.3
12/31/2018	11,592,096	12,892,096	1,300,000	111.2
12/31/2019	12,584,605	13,884,605	1,300,000	110.3
12/31/2020	17,120,873	18,420,873	1,300,000	107.6
12/31/2021	23,786,691	23,786,691	-	100.0
12/31/2022	24,728,518	24,728,518	-	100.0
12/31/2023	26,660,974	TBD	TBD	TBD



## **SECTION E**

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### **GLOSSARY OF TERMS**

## Glossary of Terms

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**Actuarial Accrued Liability (AAL).** The difference between (i) the actuarial present value of future Plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.”

**Actuarial Assumptions.** Estimates of future Plan experience such as investment return, expected lifetimes and the likelihood of receiving a pension from the Pension Plan. Demographic, or “people” assumptions, include rates of mortality, retirement and separation. Economic, or “money” assumptions, include expected investment return, inflation and salary increases.

**Actuarial Cost Method.** A mathematical budgeting procedure for allocating the dollar amount of the “actuarial present value of future Plan benefits” between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

**Actuarial Present Value of Future Plan Benefits.** The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Actuarial Value of Assets (AVA).** Smoothed value of assets that recognizes the difference between the expected investment return using the actuarial valuation assumption of 6.00 percent and the actual investment return over a five-year period. Dampens volatility of asset value over time.

**Amortization.** Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

**Annual Required Contribution.** The sum of the normal cost and amortization of the unfunded actuarial accrued liability.

**Asset Return.** The net investment return for the asset divided by the mean asset value. Example: if \$1.00 is invested and yields \$1.06 after a year, the asset return is 6.00 percent.

**Funded Ratio.** The actuarial value of assets divided by the actuarial accrued liability. Measures the portion of the actuarial accrued liability that is currently funded.

**Market Value of Assets (MVA).** The value of assets currently held in the trust available to pay for benefits of the Pension Plan. Each of the investments in the trust is valued at market price which is the price at which buyers and sellers trade similar items in the open market.

**Normal Cost (NC).** The annual cost assigned, under the actuarial funding method, to current and subsequent Plan years. Sometimes referred to as “current service cost.” Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

**Unfunded Actuarial Accrued Liability (UAAL).** The difference between the actuarial accrued liability and actuarial valuation assets. Sometimes referred to as “unfunded accrued liability.”